

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 OES-03 ERDA-05 AF-06 ARA-06

EA-06 NEA-09 L-02 CIAE-00 INR-07 NSAE-00 NRC-05 /072 W

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R 130900Z MAY 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 5832

INFO AEC GERMANTOWN

AMEMBASSY LONDON

AMEMBASSY MADRID

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

C O N F I D E N T I A L SECTION 1 OF 2 IAEA VIENNA 4077

E.O. 11652: GDS

TAGS: IAEA, IT, SP, SW

SUBJECT: ITALIAN CANDIDACY FOR DESIGNATED SEAT ON IAEA BOARD OF GOVERNORS

REF: (A) ROME 6389; (B) STATE 107693

SUMMARY: ITALIANS HAVE LAUNCHED FULL-FLEDGED CAMPAIGN LOCALLY IN AN EFFORT TO RETAIN ITALY'S POSITION ON IAEA BOARD AS ONE OF NINE STATES IN WORLD "MOST ADVANCED IN TECHNOLOGY OF ATOMIC ENERGY", A DESIGNATION WHICH IS BEING VIGOROUSLY CONTESTED BY SPAIN AND SWEDEN. FRG AND UK RESREPS STRONGLY SUPPORT ITALY. A MUTALLY AGREEABLE SOLUTION IS POSSIBLE, THOUGH SHORTNESS OF TIME LEFT BEFORE BOARD MEETS JUNE 10 AND CURRENT PRE-OCCUPATION OF BOARD MEMBERS WITH EVENTS IN GENEVA MAY RESULT IN IMPASSE AT BOARD. END SUMMARY.

1. ON MAY 5, MISSION COUNSELLOR (LABOWITZ) ATTENDED LUNCH HOSTED BY ITALIAN AMB. CAGIATI; UK RESREP JACKSON, FRB RESREP UNGERER, CANADIAN ALT. RESREP HAMMOND, CONFIDENTIAL

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JAPANESE COUNSELLOR TANAKA AND FRENCH RESREP DEMENTHON

WERE ALSO PRESENT.

2. CAGIATI EXPLAINED THAT SWEDISH AMB. PETRI AND SPANISH AMBASSADOR, LOPEZ RODO, (A "STRANGE ALLIANCE"), HAD CALLED UPON HIM DURING PREVIOUS WEEK, ASKING THAT ITALY NOT SEEK TO BE INCLUDED AMONG THE NINE IAEA MEMBERS "MOST ADVANCED IN THE TECHNOLOGY OF ATOMIC ENERGY" TO BE DESIGNATED BY THE BOARD, PURSUANT TO ART. VI OF THE AGENCY'S STATUTE, AT ITS MEETING JUNE 10. BASIS FOR SWEDISH-SPANISH APPROACH WAS THAT EACH HAD MORE INSTALLED NUCLEAR CAPACITY THAN ITALY AND THEREFORE WERE MORE "ADVANCED IN THE TECHNOLOGY OF NUCLEAR ENERGY". CAGIATI HAD PRESENTED THEM WITH ANALYSIS THAT SHOWED THAT ITALY EASILY SURPASSED SPAIN AND SWEDEN IN CUMULATIVE MWH PRODUCED BY POWER REACTORS, REACTOR-YEARS OPERATION OR RESEARCH REACTORS, NUMBER OF PEOPLE EMPLOYED IN NUCLEAR ACTIVITIES, MONEY SPENT ON NUCLEAR RESEARCH, ETC. ACCORDING TO CAGIATI, HE SUGGESTED THAT THE THREE GOVERNMENTS DISCUSS WAYS BY WHICH FREQUENCY OF SERVICE ON BOARD BY SWEDEN AND SPAIN WOULD BE INCREASED, BUT THAT BOTH PETRI AND LOPEZ RODO WERE ONLY INTERESTED IN CHALLENGING ITALY FOR DESIGNATED SEAT. CAGIATI HAD INFORMED HIS GOVERNMENT OF SWEDISH-SPANISH APPROACH, HAD RECEIVED INSTRUCTIONS TO INFORM BOTH THAT ITALY WOULD NOT RPT NOT STEP ASIDE. HE WOULD BE INFORMING SPANISH AND SWEDISH AMBASSADORS WITHIN NEXT DAY OR TWO, FOLLOWING WHICH EACH OF GOVERNMENTS REPRESENTED AT LUNCH COULD EXPECT TO BE APPROACHED BY SPAIN AND SWEDEN.

3. TURNING TO JACKSON AND UNGERER, WHO HAD BEEN INVOLVED IN NEGOTIATION OF AMENDMENT TO ART. VI OF STATUTE, HE ASKED WHAT THEIR UNDERSTANDING WAS ON CONSENSUS RE DESIGNATION OF FOUR ADDITIONAL "MOST ADVANCED MEMBERS" AT THAT TIME.

4. JACKSON NOTED THAT STRENUOUS EFFORT TO AMEND ART. VI, LED BY DUCCI, WITH STRONG SUPPORT BY UK, AMONG OTHERS, WAS DEFINITELY NOT TO HELP SPAIN OR SWEDEN, BUT RATHER TO GAIN SEAT FOR ITALY. PARTICULARLY IN LIGHT OF ITALIAN RATIFICATION OF NPT, CONSENSUS
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SHOULD BE MAINTAINED IN FAVOR OF ITALY. UNGERER CONFIRMED THAT AMENDMENT EXERCISE WAS JOINTLY UNDERTAKEN BY FRG AND ITALY AND THAT CONSENSUS AT TIME WAS THAT BOTH WOULD BE DESIGNATED. HE NOTED THAT ROTATIONAL SCHEMES INVOLVING ROTATION AMONG OTHER WESTERN EUROPEAN NNWS'S FOR FOUR ELECTED SEATS WERE DISCUSSED AT THAT TIME, BUT THAT NOTHING WAS FIXED. ONE SUCH SCHEME FOR WHICH HE TOOK CREDIT WAS TO DIVIDE REMAINING WEST EUROPEANS INTO TWO

GROUPS. FIRST GROUP WOULD BE TWO OR THREE "MORE
ADVANCED" (SUCH AS SPAIN, SWEDEN AND PERHAPS SWITZERLAND)
WHO WOULD ROTATE IN ONE OF SEATS, WHILE BALANCE OF
WEST EUROPEANS WOULD ROTATE INFIXED PATTERNS AMONG
REMAINING THREE ELECTED SEATS. PATTERNS COULD BE SUCH
THAT, E.G. FOUR MEMBERS AT NEXT LEVEL OF "ADVANCEMENT"
WOULD ROTATE IN ONE SEAT AND BALANCE WOULD ROTATE
AMONG REMAINING TWO SEATS. UNGERER ALSO MENTIONED
EXPECTATION AT THAT TIME THAT SHOULD PEOPLES REPUBLIC OF
CHINA JOIN AGENCY, CANADA'S DESIGNATION AMONG NINE
"MOST ADVANCED" WOULD BE IN JEOPARDY.

5. CAGIATI COMMENTED THAT HE HAD MENTIONED SWEDISH-
SPANISH EFFORT TO USSR AMB. ARKADIEV WHO HAD OBSERVED
THAT THIS WAS PROBLEM FOR WESTERN EUROPEANS TO WORK OUT
AND THAT HIS GOVERNMENT WOULD GO ALONG WITH WHATEVER
GROUP DECIDED. ARKADIEV HAD STRESSED THAT BOARD
SHOULD NOT RPT NOT BE FACED WITH CONTEST.

6. HAMMOND, WHEN ASKED BY CAGIATI FOR HIS VIEWS RE
CONSENSUS IN FAVOR OF ITALY, ASKED HOW LONG 1971 CONSENSUS
RE ITALIAN DESIGNATED SEAT HAD BEEN EXPECTED ENDURE?
UNGERER AND JACKSON RESPONDED THAT, WHILE NO TIME HAD
BEEN SPECIFIED, THEY SAW NO REASON FOR CHANGE FOR ANOTHER
FIVE YEARS. HAMMOND ALSO ASKED WHETHER ITALY HAD RULED
OUT ROTATIONAL ARRANGEMENT INVOLVING BOTH DESIGNATED
AND ELECTED SEAT. CAGIATI REPLIED THAT HE HAD BEEN
WILLING TO EXPLORE SUCH ARRANGEMENT WITH SWEDES AND SPAN-
IARDS, BUT THAT THEY RULED OUT ALTERNATIVE OTHER THAN

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INFO OCT-01 EUR-12 ISO-00 OES-03 ERDA-05 AF-06 ARA-06

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R 130900Z MAY 75
FM USMISSION IAEA VIENNA
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INFO AEC GERMANTOWN
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C O N F I D E N T I A L SECTION 2 OF 2 IAEA VIENNA 4077

CHALLENGE TO DESIGNATED SEAT. FURTHER ANALYSIS BY ITALIANS SHOWED THAT 3-WAY ROTATION FOR DESIGNATED (ONE-YEAR TERM) SEAT AND ELECTED (TWO-YEAR TERM, WITH INCUMBENT NOT ELIGIBLE FOR RE-ELECTION) SEAT WOULD LEAVE ITALY OFF BOARD TWO YEARS OUT OF SIX, WHICH WOULD NOT BE SATISFACTORY. THEREFORE, ITALY HAD NO CHOICE BUT TO INSIST UPON MAINTENANCE, FOR INDEFINITE FUTURE, OF CONSENSUS FAVORING ITS DESIGNATION AMONG NINE "MOST ADVANCED".

7. CAGIATI THEN ASKED FOR USMISSION COUNSELLOR'S ESTIMATE OF USG POSITION. LABOWITZ REPLIED THAT, WHILE HE HAD NOT PERSONALLY BEEN INVOLVED IN NEGOTIATION OF AMENDMENT OF ART. VI, HIS REVIEW OF MISSION'S RECORDS SHOWED CLEARLY THAT USG HAD SUPPORTED FROM BEGINNING, EFFORTS BY FRG AND ITALY TO ACHIEVE CONTINUING RPT CONTINUING MEMBERSHIP ON BOARD. HIS PERSONAL IMPRESSION WAS THAT RECORD DOES NOT RPT NOT INDICATE THAT USG CONSIDERED THAT DESIGNATION WAS TO BE SOLE MEANS TO THAT END. WHILE CONSENSUS IN 1971 CLEARLY FAVORED FRG, ITALY, JAPAN AND INDIA TO BE AMONG "MOST ADVANCED",
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SUCH CONSENSUS OBVIOUSLY COULD NOT HAVE BEEN EXPECTED ENDURE FOREVER. AGAIN SPEAKING PERSONALLY, EVEN IF ITALY SUCCEEDED THIS YEAR IN RETAINING DESIGNATED SEAT, PROBLEM WOULD ARISE AGAIN NEXT YEAR, WHEREAS ACCOMMODATION MIGHT BE WORKED OUT WHEREBY ITALY MIGHT TAKE AN ELECTED SEAT, WITH TWO YEAR TENURE, THIS YEAR, WITH EXPECTATION OF DESIGNATED SEAT FOR THIRD YEAR. IN ANY EVENT, IT WOULD BE PREFERABLE TO AVOID CONTEST AT BOARD MEETING.

8. JACKSON POINTED OUT THAT HE AND OTHERS (HAMMOND AND LABOWITZ INCLUDED) WOULD BE LEAVING FOR GENEVA SHORTLY FOR GOOD PART, IF NOT ALL, OF MAY AND THAT LITTLE TIME WOULD BE AVAILABLE IN JUNE BEFORE BOARD MEETING. HE SUGGESTED, AND DEMENTHON AGREED, THAT WESTERN EUROPEAN GROUPS WOULD MEET DURING FIRST WEEK JUNE, WHEN THOSE REPS ATTENDING NPT REVCON HAD RETURNED TO VIENNA.

9. CAGIATI WENT DOWN LIST OF CURRENT BOARD MEMBERS, INDICATING THAT HE INTENDED CONTACT ALL

OTHERS REPRESENTED IN VIENNA TO MAKE PITCH FOR ITALY TO RETAIN DESIGNATED SEAT. APPROACHES WOULD ALSO BE MADE IN CERTAIN CAPITALS. HE PASSED OUT COPIES OF ANALYSIS COMPARING STATUS OF VARIOUS ASPECTS OF NUCLEAR ACTIVITIES IN SPAIN, SWEDEN AND ITALY, REFERRED TO IN PARA 2 ABOVE, COPY OF WHICH BEING POUCHED.

10. MISSION AGREES WITH ASSESSMENT AND SUGGESTED APPROACH REPORTED PARA 2 REFTEL B. AS NOTED ABOVE, HOW EVER, WESTERN EUROPEANS MAY HAVE ONLY ONE WEEK BEFORE JUNE 10 BOARD MEETING TO WORK OUT ACCOMMODATION. IT IS POSSIBLE THAT SPAIN AND SWEDEN WILL BECOME CONVINCED THAT ITALY HAS SUFFICIENT SUPPORT TO RETAIN DESIGNATED SEAT, BUT WILL CALL FOR BOARD TO ADOPT SPECIFIC OBJECTIVE CRITERIA FOR FUTURE DESIGNATION, A STEP BOARD HAS BEEN UNWILLING TO TAKE TO DATE. SOME SENTIMENT MAY WELL DEVELOP (SINCE OTHERS SUCH AS MEXICO WOULD BE SYMPATHETIC TO BREAK GRIP ON DESIGNATED SEATS BY SOME INCUMBENTS) TO HAVING BOARD CONSIDER SUCH STUDY AT FUTURE MEETING. LEAHY

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